

Message Text

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PAGE 01 STATE 016231

17

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INFO OCT-01 EUR-25 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

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L/T: MISS NIELSEN

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FM SECSTATE WASHDC

TO AMEMBASSY BERN PRIORITY

AMEMBASSY BONN PRIORITY

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION BERLIN

USMISSION NATO

AMEMBASSY MOSCOW

AMCONSUL ZURICH

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EO11652 GDS

TAGS: ETRN, PGOV, PFOR, SZ, GW, WB

SUBJ: CIVAIR: ZURICH-BERLIN ROUTE PROPOSAL

REF: A. STATE 2297

B. BONN 283

C. BERN 69

D. BERLIN 28

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PAGE 02 STATE 016231

E. STATE 172916 (NOTAL)

1. DEPARTMENT INTENDS SOON TO APPROACH SWISS EMBASSY IN WASHINGTON ASKING FOR RIGHT TO OPERATE BERLIN-ZURICH TURN-AROUND SERVICE. PRESENT PLANS ARE TO BEGIN SERVICE ON OR ABOUT JUNE 1. ACCORDINGLY, EMBASSY BONN SHOULD CONSULT THIS WEEK WITH ALLIES ON PROPOSED SERVICE ALONG LINES SET OUT PARA 4 REFTEL E. AT TIME PROPOSAL IS PRESENTED TO SWISS EMBASSY HERE, DEPARTMENT INTENDS TO EMPHASIZE POLITICAL ASPECTS PROPOSED SERVICE, INFORM SWISS THAT MATTER BEING STUDIED BY ALLIES IN BACTAG, AND PRESS SWISS FOR EARLY RESPONSE. WE PLAN TO HAND IN AIDE MEMOIRE AT THIS POINT, TO AVOID NECESSITY FOR PUBLICATION, BUT TO PROCEED TO AN EXCHANGE OF NOTES IF SWISS CAN BE PERSUADED TO APPROVE PROPOSED SERVICE.

2. TEXT OF PROPOSED AIDE MEMOIRE FOLLOWS:

QUOTE: WITH REFERENCE TO THE INTERIM AGREEMENT BETWEEN THE UNITED STATES OF AMERICA AND SWITZERLAND RELATING TO AIR TRANSPORT SERVICES DATED AUGUST 3, 1945, AS AMENDED, THE DEPARTMENT OF STATE PROPOSES THE FOLLOWING TECHNICAL AMENDMENT TO THE SCHEDULE TO THE AGREEMENT:

QUOTE: E. WITHOUT PREJUDICE TO THE RIGHT OF THE UNITED STATES OF AMERICA FOR ITS DESIGNATED AIRLINES TO OPERATE THROUGH AIR SERVICES FROM THE UNITED STATES VIA INTERMEDIATE POINTS TO ZURICH, BASEL, AND GENEVA AND BEYOND, AS PROVIDED FOR IN THE UNITED STATES ROUTE DESCRIBED IN THIS SCHEDULE, THE GOVERNMENT OF THE SWISS CONFEDERATION WILL PERMIT PAN AMERICAN WORLD AIRWAYS (OR SUCH OTHER AIRLINE AS THE UNITED STATES GOVERNMENT MAY NOTIFY TO THE SWISS GOVERNMENT) TO PICK UP AND DISCHARGE INTERNATIONAL TRAFFIC IN PASSENGERS, CARGO AND MAIL AT ZURICH ON A DAILY TURNAROUND AIR SERVICE, VIA THE ALLIED-CONTROLLED CORRIDORS TO BERLIN, BETWEEN ZURICH AND BERLIN. END QUOTE.

QUOTE: IT IS HOPED THAT PAN AMERICAN CAN INAUGURATE THE SERVICE, USING 727 AIRCRAFT, ABOUT JUNE 1, LIMITED OFFICIAL USE

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PAGE 03 STATE 016231

1974. INITIATION OF AIR SERVICES BY A US AIRLINE BETWEEN BERLIN AND ZURICH, APART FROM THE BASIC AVIATION CONSIDERATIONS INVOLVED, IS VIEWED BY THE GOVERNMENT OF THE UNITED STATES AS A MEANS OF FURTHER CONTRIBUTING TO WEST BERLIN'S ECONOMIC AND SOCIAL VIABILITY. HOWEVER, INASMUCH AS INITIATION OF SUCH SERVICE WOULD MAKE AVAILABLE TO A UNITED STATES AIRLINE AN OPPORTUNITY TO EARN INCREASED REVENUES

UNDER THE US-SWISS BILATERAL AGREEMENT, WHICH IS CURRENTLY IMBALANCED IN FAVOR OF SWISSAIR, THE UNITED STATES GOVERNMENT WOULD BE PREPARED, IF SO DESIRED BY THE SWISS GOVERNMENT, TO REGARD TRAFFIC CARRIED ON THIS SERVICE, WHICH HAS ITS ORIGIN OR ULTIMATE DESTINATION IN BERLIN, AS THIRD/ FOURTH FREEDOM TRAFFIC CARRIED UNDER THE BILATERAL AGREEMENT.

QUOTE: THE UNITED STATES GOVERNMENT IS UNABLE TO OFFER UNILATERALLY RECIPROCAL RIGHTS TO THE SWISS GOVERNMENT DUE TO THE UNIQUE INTERNATIONAL SITUATION PERTAINING TO BERLIN UNDER WHICH THE BERLIN AIR CORRIDORS ARE RESERVED TO AIRCRAFT OF THE FOUR POWERS ONLY. WHILE THE OUTLOOK IS NOT PROMISING AT THIS TIME, THE USG WOULD BE PREPARED TO SUPPORT IN CONVERSATIONS WITH THE BRITISH AND FRENCH ALLIES AN APPLICATION BY THE SWISS GOVERNMENT TO THE ALLIED POWERS FOR LANDING RIGHTS IN WEST BERLIN FOR FLIGHTS FLOWN ALONG A NORTH/SOUTH AXIS. THE SWISS GOVERNMENT WOULD, OF COURSE, BE REQUIRED TO OBTAIN THE NECESSARY GDR OVERFLIGHT RIGHTS FOR SUCH FLIGHTS. END QUOTE.

3. IN DISCUSSING PROPOSAL WITH THE SWISS EMBASSY, THE DEPARTMENT INTENDS TO NOTE THAT APPROVAL FOR SIMILAR SERVICE WAS GRANTED BY DUTCH (FOR AMSTERDAM) IN 1973 AND IS BEING CONSIDERED BY DANES (FOR COPENHAGEN SERVICE EFFECTIVE APRIL 1). SUCH SERVICES CAN BE IMPORTANT TO VIABILITY OF WEST BERLIN WHICH MAJOR OBJECTIVE OF WESTERN POLICY. FUTURE DEVELOPMENT OF WEST BERLIN AS INTERNATIONAL CONFERENCE AND TRADE CENTER, PARTICULARLY IN CONTRAST TO EAST BERLIN, DEPENDS TO LARGE DEGREE ON LIMITED OFFICIAL USE

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PAGE 04 STATE 016231

EXTENT TO WHICH ALLIES SUCCESSFUL IN ESTABLISHING DIRECT AIR LINKS BETWEEN WESTERN PART OF CITY AND MAJOR WESTERN METROPOLITAN CENTERS.
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